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THE WHITE HOUSE  
WASHINGTONTHE PRESIDENT HAS SEEN  
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June 7, 1995

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MEMORANDUM FOR THE PRESIDENT

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FROM: ANTHONY LAKE

SUBJECT: Principals' Review of Bosnia Policy

Principals met Tuesday afternoon to review a range of policy issues associated with the situation in Bosnia. Key decisions included:

1. Recall Bob Frasure from Belgrade for consultations, given the lack of progress on the mutual recognition plan and Milosevic's attempts to up the ante. Prior to departing, Frasure will meet with Milosevic to stress: (a) the need for Belgrade to be more forthcoming on a workable sanctions reimposition mechanism in return for sanctions relief; (b) the need for Milosevic to intercede with the Bosnian Serbs to permit UNPROFOR to resupply its units in the eastern enclaves; and (c) the need for Milosevic to pledge to take action to increase security of U.S. monitors operating along the Serbian-Bosnian border in light of Bosnian Serb threats to take U.S. personnel hostage.
2. Agree to return U.S. border monitors to duty under the following conditions: (a) inform them of the serious nature of the threat directed toward them, based on our intelligence information, and allow them to resign and leave if they do not want to return voluntarily; (b) obtain the security commitment from Milosevic; (c) inform the head of the international mission of our decision; and (d) ensure that Congress is aware of the participation of U.S. civilian contractors in the border monitoring mission.
3. Schedule a meeting of Bosnian Prime Minister Silajdzic with the Vice President during Silajdzic's visit to Washington beginning on Thursday. Principals thought it would be desirable for you to drop by.
4. Based on a CIA assessment that the current ROE for Deny Flight might not provide adequate protection for NATO/US aircraft in light of recent Bosnian Serb tactics, CIA, OSD and JCS will review the nature of the SAM threat in Bosnia and determine whether a new definition of "hostile intent"

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cc: Vice President  
Chief of Staff

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or new ROE are required for further operations. In the interim, Deny Flight operations will continue under existing ROE (permitting attacks on SAMs demonstrating hostile intent through radar illumination of aircraft), but we will seek to avoid provocative action. Any proposed changes will be subject to review by Principals. We will ensure that UNPROFOR and Bosnian Serbs are aware that NATO aircraft are authorized to respond to demonstrations of hostile intent.

5. Urge the Croatians to exercise restraint in their ongoing offensive operations near Knin lest they provoke another major clash with the Krajina Serbs.

Principals also reviewed the results of the Paris meeting of Defense Ministers and the kinds of support we will provide to the Quick Reaction Force, depending on the requests of the force contributors. They also agreed that it would be prudent to provide formal notification to Congress of our intent to assist UNPROFOR in Bosnia in the context of ongoing briefings on NATO OPLAN 40104 and USG Bosnia policy.

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